Federal Single Audit

For the Year Ended June 30, 2023

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Finance
Town of Oxford, Connecticut

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Oxford, Connecticut (the "Town"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated February 26, 2024.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as item 2021-01.

#### The Town of Oxford's Response to Findings

The Town of Oxford's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The Towns' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

King, King & Associates, CPAs

King King & Associates

Winsted, CT

February 26, 2024



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY UNIFORM GUIDANCE

To the Board of Finance
Town of Oxford, Connecticut

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the Town of Oxford, CT's ("Town") compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Town's major federal programs for the year ended June 30, 2023. The Town's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Town, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S Code of *Federal Regulations* Part 200, *Uniform Administrative Requirements*, *Cost Principles*, and *Audit Requirements* for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Town's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Town's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Town's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on the compliance about the Town's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Town's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Town's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not
  for the purpose of expressing an opinion on the effectiveness of the Town's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements. We have issued our report thereon dated February 26, 2024, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

King, King & Associates, CPAs

King King & Associates

Winsted, CT

February 26, 2024

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2023

FEDERAL GRANTOR/PASS-THROUGH GRANTOR PROGRAM TITLE OR CLUSTER TITLE	FEDERAL AL NUMBER	PASS-THROUGH ENTITY'S IDENTIFYING NUMBER	AMOUNTS PROVIDED TO SUBRECIPIENTS	TOTAL EXPENDED
United States Department of Agriculture  Passed Through the State of Connecticut Department of Education:  Child Nutrition Cluster:				
National School Lunch Program  National School Lunch Program - USDA Commodities	10.555 10.555	12060-SDE64370-20560 N/A	\$ - -	\$ 239,339 57,016 296,355
State Pandemic Electronic Benefit Transfer (P-EBT) Administrative Costs	10.649	12060-SDE64370-29802		2,512
State Administrative Expense for School Nutrition  Total United States Department of Agriculture	10.560	12060-SDE64370-23126	<u>-</u>	50,494 349,361
United States Department of Education  Passed Through the State of Connecticut Department of Education:  Title I, Part A Cluster:  Title I Grants to Local Educational Agencies	84.010	12060-SDE64370-20679	_	102,688
Special Education Cluster (IDEA): Special Education - Preschool Grants COVID-19 - ARP IDEA 619 COVID-19 - Special Education Stipend COVID-19 - ARP IDEA 611 Special Education - Grants to States	84.173 84.173X 84.027 84.027X 84.027	12060-SDE64370-20983 12060-SDE64370-29684 12060-SDE64370-20977 12060-SDE64370-23083 12060-SDE64370-20977	- - - - -	15,374 4,671 15,000 52,172 301,388 388,605
Title II - Improving Teacher Quality Grants	84.367	12060-SDE64370-20858	-	28,840
Title IV - Student Support and Academic Enrichment	84.424	12060-SDE64370-22854	-	9,767
Education Stabilization Fund Cluster: COVID-19 - Elementary & Secondary School Emergency Relief Fund (ESSER)	84.425D	12060-SDE64370-29571	-	191,921
Passed Through Eastconn: Title III - English Language Acquisition	84.365A	N/A	-	4,998
Passed Through EdAdvance: Career and Technical Education Total United States Department of Education	84.048	12060-SDE64370-20858	<u>-</u>	14,708 741,527
United States Department of Transportation  Passed Through the State of Connecticut Department of Transportation:  Highway Planning and Construction - Dutton Road Bridge  Total United States Department of Transportation	20.205	12062-DOT57171-22108	<u>-</u>	604,419 604,419

See notes to schedule.

# TOWN OF OXFORD, CONNECTICUT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2023

FEDERAL GRANTOR/PASS-THROUGH GRANTOR PROGRAM TITLE OR CLUSTER TITLE	FEDERAL AL NUMBER	PASS-THROUGH ENTITY'S IDENTIFYING NUMBER	AMOUNTS PROVIDED TO SUBRECIPIENTS	TOTAL EXPENDED
United States Department of the Treasury  Passed Through the State of Connecticut Department of Education:  COVID - 19 - American Rescue Plan Act - Coronavirus State and Local Fiscal Recovery Funds	21.027	12060-SDE64370-28105	\$ -	\$ 594,709
Passed Through the State of Connecticut Office of Policy and Management:  COVID - 19 - American Rescue Plan Act - Coronavirus State and Local Fiscal Recovery Funds  Total United States Department of the Treasury	21.027	12060-OPM20600-29669	<u>-</u>	557,808 1,152,517
United States Election Assistance Commission  Passed Through the State of Connecticut Secretary of State:  Help America Vote Grant  Total United States Election Assistance Commission	90.401	12060-SOS12500-21465		3,798 3,798
United States National Endowment for the Humanities  Passed Through the State of Connecticut Department of Economic and Community Development:  Promotion of the Arts Partnership Agreements	45.025	12060-ECD46820-20328	-	432
Passed Through the State of Connecticut State Library: Grants to States Total United States National Endowment for the Humanities	45.310	12060-CSL66051-21031	<u>-</u>	2,000 2,432
United States Department of Homeland Security  Passed Through the State of Connecticut Department of Emergency Services and Public Protection:  Disaster Grants - Public Assistance	97.036	12060-DPS32990-21891	-	78,959
Emergency Management Performance Grants  Total United States Department of Homeland Security	97.042	12060-DPS32160-21881	<del>-</del>	12,964 91,923
Total Expenditures of Federal Awards			<u> </u>	\$ 2,945,977

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2023

#### **Basis of Presentation**

The accompanying schedule of expenditures of federal awards ("Schedule") includes the federal grant activity of the Town of Oxford, Connecticut ("Town") under programs of the federal government for the year ended June 30, 2023. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Because the Schedule presents only a selected portion of the operations of the Town, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Town.

#### **Summary of Significant Accounting Policies**

Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

The financial statements for the governmental fund types contained in the Town's basic financial statements are prepared on the modified accrual basis of accounting. The government-wide financial statements are prepared on the full accrual basis of accounting.

- Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities for the current period.
- Expenditures are generally recorded when the related fund liability is incurred, if measurable.

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### **Noncash Awards**

Donated commodities in the amount of \$57,016 are included in the Department of Agriculture's National School Lunch Program, AL #10.555. This amount represents the market value of commodities received.

#### **Indirect Costs**

The Town of Oxford has elected not to use the 10% de minimis indirect cost rate provided under Section 200.414 of the Uniform Guidance.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2023

#### I. SUMMARY OF AUDITOR'S RESULTS

#### Financial Statements

We audited the financial statements of the Town of Oxford, Connecticut as of and for the year ended June 30, 2023, and issued our unmodified report thereon dated February 26, 2024.

Internal control over financial reporting:	
<ul><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified?</li></ul>	Yes✓ No Yes✓ None Reported
Noncompliance material to financial statements noted?	<b>✓</b> _YesNo
Federal Awards	
Internal control over major programs:	
<ul><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified?</li></ul>	Yes✓ No Yes✓ None Reported
We have issued an unmodified opinion relating to complia	nce for major Federal programs.
Any audit findings disclosed that are required to be reported in accordance with Section 516(a) of the Uniform Guidance?	Yes <b>✓</b> No

#### **Identification of Major Programs**

21.027 – ARPA – Coronavirus State and Local Fiscal Recovery Funds

#### **Dollar Threshold**

Dollar threshold used to distinguish between type A and type B programs: \$750,000.

#### **Low-Risk Auditee**

The Town of Oxford, Connecticut did qualify as a low-risk auditee.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2023

#### II. FINANCIAL STATEMENT FINDINGS

- We issued reports, dated February 26, 2024, on internal control over financial reporting and on compliance and other matters based on our audit of financial statements performed in accordance with Government Auditing Standards.
- Our report on compliance indicated reportable instances of noncompliance described below as Finding 2021-01.

#### FINDING 2021-01 - NONCOMPLIANCE WITH BUDGETARY RESTRICTIONS

#### **Criteria**

The Town must comply with budgetary restrictions imposed by the Town Charter.

#### Condition

Certain departmental expenditures exceeded appropriations and were not approved by the legislative body at a Town meeting.

#### Context

A local match for a federal grant which exceeded \$50,000 was spent from the General Fund. Per the Charter, Town meeting is required in these circumstances.

#### **Effect**

The authorized budgetary appropriation was exceeded.

#### Cause

The additional appropriations needed to cover actual expenditures were not brought to a Town meeting.

#### Recommendation

We recommend that the Town ensure compliance with all rules and regulations applicable to budgetary amendments.

#### **Views of Responsible Officials and Planned Corrective Actions**

The Town will adhere to the budgetary procedures in the future. The Grant Writer will be instructed to secure the Town portion of matching funds before the contract is sent to the Selectmen for signing. The Grant Writer will also be instructed to review all change orders and if any change order will increase the Towns participation in the Grant, then additional funding will be requested at that time.

#### III. FEDERAL AWARD - FINDINGS AND QUESTIONED COSTS

No findings or questioned costs are reported relating to federal award programs.

TOWN OF OXFORD, CONNECTICUT SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2023

### **Prior Year Reportable Instances of Noncompliance**

### Finding 2021-01 – Noncompliance with budgetary restrictions

This finding has been repeated.